City of Wichita, Kansas
2023 - 2032
Proposed Capital Improvement Program

Vision Statement
The City of Wichita is a leading-edge organization serving a dynamic and inclusive community.

Mission Statement
As an exceptionally well-run city, we will
- Keep Wichita safe,
- Grow our economy,
- Build and maintain dependable infrastructure and
- Provide conditions for living well.
2023-2032 CIP Highlights

The 2023-2032 CIP is guided by the overall spending priorities and guidelines of the Community Investments Plan and allocates funding to projects aligned with the City’s mission.

- **Projects are aligned to the long-term Community Investments Plan.** The CIP includes over 69% of funding aligned to the “very high” priority areas in the Community Investments Plan. Projects are consistent with strategies based on the City’s mission, including projects to keep Wichita safe, provide conditions for living well, grow the economy and build dependable infrastructure.

- **Over $18 million of improvements are planned over the next ten years for Century II.** The City is committed to maintaining this cultural icon. The building’s new operator has worked with a local consultant and Public Works staff to identify critical maintenance needs which are fully funded in the 2023-2032 CIP.

- **Debt levels will increase in the short-term (but within benchmark levels) and will decrease towards the end of the ten-year planning horizon.** Total debt is expected to rise, consistent with spending plans developed over the past few years. However, this debt is projected to be managed within benchmark levels before declining in the latter years of the planning period.

- **Local Sales Tax funding is used primarily for streets, with some funding used for bridges and freeways.** Beginning in 2021, sales tax funding was shifted to streets, now funding $403 million of street and bridge projects in the CIP. Current freeway allocations are primarily used to leverage state resources.

- **America Rescue Plan Act (ARPA) revenues will fund $33.3 million in projects.** ARPA funding will be used to renovate and expand four branch libraries, construct two police sub-stations and purchase mission-critical fire communications and records infrastructure.

- **To support public safety strategies, nearly $149 million is included.** The CIP includes $108.5 million to support fire emergency response strategies, including funding for fire trucks and related equipment, new fire stations, equipment and facility upgrades. There is also $40.3 million in funding to support police response strategies, including replacement of four police stations, and $45 million allocated for nine fire stations.

- **Street pavement maintenance efforts are emphasized, with a total of $141 million included in the CIP.** Total annual funding will rise from $12 million in 2023 to $15.5 million by 2032. In addition, $31 million is provided to fund the paving of dirt streets throughout the city spread over ten years.

- **Funding for Bicycle and Pedestrian improvement projects totals over $42 million, including $2.2 million for extension of the Prairie Sunset Trail.** These projects are consistent with recommendations by the Bicycle and Pedestrian Advisory Board and are coordinated with other CIP projects.

- **Over $14.9 million is included to fund public art associated with capital projects.** This funding has been embedded in project budgets identified in coordination with the Design Council, with additional funding that is not yet specifically assigned to projects being held in reserve.

- **Over $35 million is used to fund projects to enhance the livability of Wichita.** These projects include branch library improvements, LW Clapp master plan implementation, and dog park improvements.
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The Government Finance Officers Association of the United States and Canada (GFOA) presented a Distinguished Budget Presentation Award to the City of Wichita, Kansas for its annual budget for the fiscal year beginning January 1, 2022.

In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device.

The award is valid for a period of one year only. The current budget continues to conform to program requirements, and it will be submitted to GFOA to determine its eligibility for another award and further recognition.

THE CITY OF WICHITA DEPARTMENT OF FINANCE HAS EARNED THE DISTINGUISHED BUDGET AWARD FOR 34 CONSECUTIVE YEARS.
Location
Wichita, the largest city in Kansas, population of 397,532, is the county seat of Sedgwick County. Major highways, including the Kansas Turnpike, US 40 and Interstate I-135, link the city with a large trade area that encompasses a population of more than 1.1 million people within a 100-mile radius. The nearest large cities are Denver to the west, Kansas City to the northeast, Oklahoma City to the south, and Tulsa to the southeast.

Historical Background
Wichita became a town in 1868, was incorporated in 1870 and became a city of the first class in 1886. The original stimulus to the city’s economic development was the extension of the Santa Fe Railway into Wichita in 1872. The city’s early growth paralleled the expanding agricultural productivity of the central plains states and by 1900 the city was an important regional center for the processing of agricultural products and the distribution of farm equipment. In 1914, the discovery of oil broadened the economic base, drawing to the city numerous services, distributive enterprises and metal-working industries. From the earliest days of the aircraft industry, Wichita was a leading producer of general aviation and commercial aircraft.

Business and Industry
During the 1890’s, the grain produced from farms in the region more than equaled the wealth formerly generated by the cattle trade, and Wichita became a trade and milling center. In 1914, the discovery of oil broadened the economic base, drawing numerous services, distributive enterprises and metal-working industries. Wichita was the headquarters of the former Derby Oil Company, which was purchased by Coastal Corporation in 1988.

In the 20th century, aircraft pioneers such as Clyde Cessna, Walter Beech and Bill Lear began projects that would lead to Wichita’s establishment as the “Air Capital of the World.” In 1917, the Cessna Comet was the first airplane that was manufactured in Wichita. Cessna and Beechcraft remain based in Wichita today, along with Learjet and Spirit AeroSystems. Airbus maintains a workforce in Wichita. Since the growth of the aircraft industry began during the inter-war years, Wichita has been a leading producer of general aviation and commercial aircraft. McConnell Air Force Base was activated in 1951 and has remained an important factor in the community.

Wichita has long been known as a center for entrepreneurship. In addition to aircraft pioneers, Fred Koch founded Koch Industries in Wichita and Dan and Frank Carney founded Pizza Hut. Coleman, Freddy’s Frozen Custard, and many other successful companies began in Wichita.

Quality of Life
Wichita has evolved into a cultural and entertainment center. The downtown district offers restaurants, retail shops, museums and parks. INTRUST Bank Arena, located in downtown Wichita, features a total potential capacity of over 15,000.

Several universities are located in Wichita, the largest being Wichita State University. Wichita State University was founded as Fairmount College in 1895 as a municipal university, and joined the State Board of Regents system in 1964. Friends University and Newman University are also located in Wichita.

Wichita is recognized as a great place to live and work. In 2018, Wichita ranked ninth among the top ten cities for best work-life balance, and first for growth rate of digital services jobs between 2015 and 2017. In 2019, Wichita ranked eighth among the “10 Hottest Cities for Young Millennials” to buy a home and became a five-time winner of the National Civic League’s All-America City award.

The Government
In 1918, Wichita became one of the first municipalities in the United States to adopt the Commission-Manager form of government. Effective April 14, 1987, the title “City Commission” was changed to “City Council” and instead of being elected at-large, five council members were nominated by district and elected at-large. In November 1988, Wichita voters approved a referendum to elect a five-member City Council by pure district elections and a full-time Mayor by city-at-large elections. On February 10, 1989, Charter Ordinance 115 was adopted and provided for the five council member seats to be increased to six by subdividing the city into six districts based on the 1990 census. The six Council members and the Mayor serve four-year terms with the Council members’ terms being overlapping. The City Council and Mayor conduct all legislative functions for the City of Wichita and establish general policies, which are executed by the City Manager.

Sources:
1. Source: 2020 Census
2. U.S. 2010 Census. The Wichita MSA is comprised of Butler, Harvey, Kingman, Sedgwick and Sumner counties. This metropolitan statistical area delineation was issued by The Office of Management and Budget in February 2013. Population represents only the Kansas portion of the 100-mile radius, not the Oklahoma portion.
5. https://www.brookings.edu/blog/airwaves/2016/08/10/the-economics-of-cybersecurity/
CITIZENS OF WICHITA

MAYOR & CITY COUNCIL

Advisory Boards

Authority Boards

Boards of Appeals/Trustees

Municipal Court Judges

Special Commissions

Special Committees

CITY MANAGER
Robert Layton

ASST. CITY MANAGERS
Donte Martin
Kathy Sexton (Interim)

Economic Development & Community Vitality
- Airport
  - Jesse Romo
- Library
  - Jaime Prothro
- Park & Recreation
  - Troy Houtman
- Planning
  - Scott Wadle
- Public Works & Utilities
  - Alan King
- Transportation
  - Michael Tann

Internal Services
- Finance
  - Mark Manning
- Human Resources
  - Chris Bezruki
- Information Technology
  - Michael Mayta
- Law
  - Jennifer Magana

Safe & Secure Community
- Fire
  - Elizabeth Snow
- Housing & Cmty. Svs.
  - Sally Stang
- Municipal Court
  - Nathan Emmorey
- Building and Construction
  - Chris Labrum
- Police
  - Lemuel Moore (Interim)
Mayor: Dr. Brandon Whipple

Dr. Brandon Whipple was elected as the Mayor of Wichita in 2019. Whipple served District 96 in the Kansas House of Representatives for seven years and was a professor at Wichita State University prior to being elected Mayor. Whipple is a graduate of Wichita State University where he earned a Bachelor of General Studies and Master of Arts in Liberal Studies. Whipple has also earned a Doctor of Arts in Leadership Studies from Franklin Pierce University. Whipple has been a Wichita resident for 19 years and is married to Chelsea. He and Chelsea have three children.

District II: Vice Mayor Becky Tuttle

Becky Tuttle was elected as the City Council Member to District II in 2019. She has over 25 years of professional experience engaging community partners through grassroots local coalition efforts focusing on tobacco, physical activity, healthy eating, oral health, fetal infant mortality and worksite wellness. The majority of her experience has focused on policy and environmental changes to improve the health of the community. Tuttle has been a Wichita resident since 2002 and is married to husband Patrick.

District I: Brandon Johnson

Brandon Johnson was elected as the City Council Member to District I in 2017. He demonstrates his love for Wichita through progressive programming, investments and initiatives to create a better city for current and future residents. The Wichita native’s civil leadership spans more than 10 years in areas including economic development through employment advocacy and job creation, social services and community education. Johnson is married to Danielle and they have three children.

District III: Mike Hoheisel

Mike Hoheisel was elected as the City Council Member to District III in 2021. A resident of Wichita for more than 30 years, Hoheisel has been an active leader in neighborhood and regional civic activities and has been employed in the construction industry for several decades. Before his election to the Wichita City Council, Mike has been active in a variety of social causes including criminal justice reform and voting rights reform. Married to his high school sweetheart, Christine Coldiron, he has 11 siblings, most of whom continue to live in the Wichita area. Mike graduated from West High and attended both Wichita State University and Fort Hays State University where he studied literature and political science. As an active volunteer in the community, Mike enjoys coaching youth sports.

District IV: Jeff Blubaugh

Jeff Blubaugh has been a City Council Member since April 2013. He holds undergraduate and graduate degrees from Friends University, previously worked in sales for the Cessna Aircraft Company, and sells real estate for Keller Williams Hometown Partners. He is actively involved with the community as a member of Lion Clubs International, and numerous other organizations. Jeff formerly served on the Goddard School Board, the Goddard Football Board, and as the Goddard Junior High Football Coach. He and his wife Meghan have four children.

District V: Bryan Frye

Bryan Frye has been a City Council Member since April 2015. A lifelong Wichitan, Bryan graduated from Wichita State University with a Bachelor of the Arts degree in Marketing. Prior to being elected, he served eight years on the District V Advisory Board and eight years on the Wichita Board of Park Commissioners. Bryan is currently a board member of the Wichita Area Metropolitan Planning Organization, National Baseball Congress Foundation, the Arts Council and Historic Wichita Cowtown, Inc. He has also held leadership positions for numerous non-profit groups over the years, including Botanica, Music Theatre of Wichita, Big Brothers Big Sisters of Sedgwick County, Wichita State Alumni Association and the Wichita Wagonmasters. He and his wife Sheila have two children.

District VI: Maggie Ballard

Maggie Ballard was elected as the City Council Member to District VI in 2021. Maggie was born and raised in the Riverside neighborhood of Wichita and is a graduate of North High. She bought her first business, Maggie’s Scotch and Soda, at the age of 22. In 2016, she founded a nonprofit organization with her son, Paxton, to help address food insecurity in the community. Prior being elected to the Wichita City Council, Ballard served as a member of the Sedgwick County District 4 Citizens Advisory Board and Family Promise. She is active in various community organizations including Junior League, American Cancer Society, and the Leukemia & Lymphoma Society.
City Council Members

Mayor: Brandon Whipple  
BWhipple@wichita.gov  
268-4331  
455 N. Main, 67202

Vice Mayor: Becky Tuttle  
BTuttle@wichita.gov  
268-4331  
455 N. Main, 67202

Council Member (I): Brandon Johnson  
BJJohnson@wichita.gov  
303-8018  
*2755 E. 19th, 67214

Council Member (III): Mike Hoheisel  
MHoheisel@wichita.gov  
303-8029  
*2820 S. Roosevelt, 67210

Council Member (IV): Jeff Blubaugh  
JBlubaugh@wichita.gov  
268-4331  
455 N. Main, 67202

Council Member (V): Bryan Frye  
BFrye@wichita.gov  
268-4331  
455 N. Main, 67202

Council Member (VI): Maggie Ballard  
MBallard@wichita.gov  
303-8042  
*2700 N. Woodland, 67207

Note: *Council Members can be reached at the Neighborhood Resource Centers, as well as City Hall at 455 N. Main, 268-4331.

City Departments & Directors

City Manager’s Office: 268-4351  
Robert Layton, City Manager

Donte Martin, Assistant City Manager

Kathy Sexton, Interim Assistant City Manager

Airport: 946-4700  
Jesse Romo, Director

Building and Construction: 660-1840  
Christopher Labrum, Director

Finance: 268-4300  
Mark Manning, Director

Fire: 268-4451  
Elizabeth Snow, Fire Chief

Housing & Community Services: 462-3700  
Sally Stang, Director

Human Resources: 268-4531  
Chris Bezruki, Director

Information Technology: 268-4318  
Michael Mayta, Chief Information Officer

Law: 268-4681  
Jennifer Magana, Director of Law & City Attorney

Library: 261-8500  
Jaime Prothro, Director

Municipal Court: 268-4611  
Nathan Emmorey, Court Administrator

Park & Recreation: 268-4628  
Troy Houtman, Director

Planning: 268-4490  
Scott Wadle, Director

Police: 268-4158  
Lemuel Moore, Interim Chief of Police

Public Works & Utilities: 268-4664  
Alan King, Director

Transit: 265-1450  
Michael Tann, Director
Overview

The Capital Improvement Program (CIP) budget document provides an overall 10-year plan for capital assets, as well as a 10-year plan to finance those projects. Summary information regarding estimated expenditures, revenues, debt service and total debt are provided. In addition, policy issues are identified and discussed. A detailed financial summary for the funds relevant to the CIP are also included in the document. Sections included in the CIP are outlined below.

The City Manager’s Policy Message, near the front of the CIP, focuses on policy issues and the CIP development environment. It succinctly communicates the City Council’s policies and priorities that drive the CIP process and the major changes incorporated in this CIP. This section also includes a detailed discussion of the major policy issues and a summary of highlights from each section of the CIP.

The CIP Process includes a discussion of how the CIP is developed. The relevant state statutes are outlined, as well as key policies of the City including the CIP policy and the City’s Debt policy. This section also includes a calendar showing the major steps in the process.

The Financial Summaries section includes a summary of revenues derived from all funds and expenditures by fund. Continuing in this section, focus shifts to financial planning for the Debt Service Fund, as well as other funds used primarily to finance CIP projects.

The Detailed Project Listing sections include detailed worksheets showing all projects categorized by functional area. The project name, the type of funding, and the year the funding is expected to be initiated are all included. In addition, a listing of in-progress projects is included with the estimated future financing requirements associated with the projects.

The final section of the CIP document is the Appendix. The appendix includes the relevant policies, regulations, code sections and statutes that guide the CIP.

CIP Funding Sources

The City of Wichita has several funds that finance CIP activities. Most General Obligation (GO) debt is financed through the Debt Service Fund. Several special revenue and enterprise funds have debt service obligations.

For Special Revenue Funds, these obligations are paid from the Debt Service Fund, with funds being transferred from the applicable Special Revenue Fund as appropriate. Debt service for bonds issued on behalf of Enterprise Funds is expensed directly to those funds.

The Debt Service Fund accounts for the amount spent on financing capital projects, including the payment of interest and principal on long-term GO debt and pay-as-you-go amounts. Sources of revenue include property taxes, special assessments, transfers from other funds, interest earnings, and miscellaneous sources.

The Tourism and Convention Fund supports convention and tourism promotion with transient guest tax collections. This fund typically supports capital projects related to convention and tourism, based on guidance provided by Charter Ordinance 221.

The Sales Tax Construction Pledge Fund receives one-half of the City’s local sales tax distribution, which is pledged to support the City’s transportation infrastructure. Resources are used to support debt obligations in the Debt Service Fund for selected freeway, arterial, and bridge projects, and thereafter to cash finance other qualifying and designated transportation projects.

The Tax Increment Financing (TIF) Funds receive support from the property tax increment in defined districts. Typically, these improvements are funded with GO at-large debt. These obligations are funded through the Debt Service Fund, with transfers made from the TIF funds to offset this debt service cost.

The Airport Fund provides facilities for air transportation services for the public, business, and industry. As an enterprise fund, debt service for Airport improvements is funded directly from this fund.

The Sewer Utility operates and maintains the sewer component of the Public Works & Utilities Department, including wastewater treatment plants. As an enterprise fund, debt service for Sewer Utility improvements is funded directly from this fund.

The Water Utility operates and maintains the water component of the Public Works & Utilities Department, treating and distributing a safe, reliable supply of water from the Equus Beds (aquifer) and Cheney Reservoir (surface water). As an enterprise fund, debt service for Water Utility improvements is funded directly from this fund.

The Stormwater Utility is responsible for the construction and maintenance of the City’s stormwater system. As an enterprise fund, debt service for Stormwater Utility improvements is funded directly from this fund.
The CIP Section Summaries include a two-page spreadsheet that lists every CIP project in that section. The projects are listed by title, and show the total project budget. The summary sheets illustrate ten year budgeted allocations for each project between 2022 and 2031. Funding sources are listed by the City Council Districts where the project will occur. The summary for each section is totaled by year and by project.

1. Each project is listed, numbered and described for one specific type of improvement (Bridges are shown as the example).

2. A description of any funding sources listed as “other” is provided here. Common “other” funding sources and their abbreviations are shown below:
   - F = Federal
   - LST = Local Sales Tax
   - O = Other
   - S = State
   - SA = Special Assessments
   - SG = Sedgwick County
   - TIF = Tax Increment Financing

3. The Council district in which a project is located.

4. The amount budgeted to be initiated is shown each year for the ten-year period of the CIP.

5. The total amount budgeted for each project is summarized in this column.

6. The total amount budgeted by “Funding Source” for this type of improvement is noted.

### BRIDGES DETAILED PROJECT LISTING

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<th>PROJECT TITLE</th>
<th>COUNCIL DISTRICT</th>
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Total Expenditures: $4,800,000 $1,400,000 $3,875,000 $1,000,000 $1,575,000

### FUNDING SOURCES

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Total Funding: $4,800,000 $1,400,000 $3,875,000 $1,000,000 $1,575,000

### DESCRIPTION OF NON-GO FUNDING

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Total Non-GO Funding: $4,300,000 $1,400,000 $3,350,000 $1,000,000 $1,300,000
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<td>Mosley @ Chisholm Creek</td>
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<td>0</td>
<td>0</td>
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<td>3,300,000</td>
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<tr>
<td><strong>Total Expenditures</strong></td>
<td><strong>$4,000,000</strong></td>
<td><strong>$1,275,000</strong></td>
<td><strong>$1,000,000</strong></td>
<td><strong>$1,275,000</strong></td>
<td><strong>$1,000,000</strong></td>
<td><strong>$21,200,000</strong></td>
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</table>

<table>
<thead>
<tr>
<th>FUNDING SOURCES</th>
<th>2028</th>
<th>2029</th>
<th>2030</th>
<th>2031</th>
<th>2032</th>
<th>TOTAL</th>
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<td>GO at-large Funding</td>
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<td>275,000</td>
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<td>Local Sales Tax (LST)</td>
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<td>1,000,000</td>
<td>19,350,000</td>
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<tr>
<td><strong>Total Funding</strong></td>
<td><strong>$4,000,000</strong></td>
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<td><strong>$1,000,000</strong></td>
<td><strong>$1,275,000</strong></td>
<td><strong>$1,000,000</strong></td>
<td><strong>$21,200,000</strong></td>
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<table>
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<tr>
<th>DESCRIPTION OF NON-GO FUNDING</th>
<th>2028</th>
<th>2029</th>
<th>2030</th>
<th>2031</th>
<th>2032</th>
<th>TOTAL</th>
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<tbody>
<tr>
<td>Amidon Ave. @ Arkansas River</td>
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<td>Bridge Rehabilitation/Repair</td>
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<td>1,000,000</td>
<td>1,000,000</td>
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<td>Canal Crossing (10th and 15th)</td>
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<tr>
<td>Mosley @ Chisholm Creek</td>
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<td>0</td>
<td>0</td>
<td>0</td>
<td>3,300,000</td>
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<tr>
<td><strong>Total Non-GO Funding</strong></td>
<td><strong>$4,000,000</strong></td>
<td><strong>$1,000,000</strong></td>
<td><strong>$1,000,000</strong></td>
<td><strong>$1,000,000</strong></td>
<td><strong>$1,000,000</strong></td>
<td><strong>$19,350,000</strong></td>
</tr>
</tbody>
</table>
July 12, 2022

Honorable Mayor Brandon Whipple
Members of the Wichita City Council,

**Dear Mayor Whipple and Members of the City Council:**

Presented for City Council consideration is the 2023-2032 Proposed Capital Improvement Plan (CIP). This CIP is guided by the broad priorities of the long-term Community Investments Plan and is aligned with the City Council’s mission and goals. This CIP is based on City Council policy direction and is designed to be financially viable and sustainable. The CIP is a flexible plan responding to evolving community priorities in a dynamic fiscal environment, and built on the foundation of last year’s CIP.

**Developing the Capital Improvement Program**

The CIP is developed based on the broad policy outlines included in the Community Investments Plan (the Plan). This Plan was approved by the City Council in 2015, and provides a vision for the community several decades into the future. The Plan also has guiding principles and general spending priorities. The City’s CIP is developed based on these broad guidelines, and shared annually with the Metropolitan Area Planning Commission to determine alignment with the Plan. Based on a review of the Adopted CIP by staff, nearly 70% of the adopted projects align to the Plan’s very high priority areas. Additional information about alignment between the CIP and the Community Investments Plan is provided in Policy Issue 1.

A variety of other planning processes influence the development of the CIP. The Park and Recreation Open Space Plan provides overall guidance for Park improvements, and the Downtown Master Plan provides an overall strategy for downtown improvements. The Library branch improvements are based on a study of each branch and the neighborhoods they serve. The Water and Sewer Utilities Optimization Project will continue to have a significant impact in shaping future Water and Sewer Utility project plans.

The City’s mission guides the CIP (as well as the adopted operating budget). The CIP is designed to include projects that directly support operating strategies funded within the operating budget. These strategies are aligned with the City mission and strategic priorities: keeping Wichita safe, growing our economy, building dependable infrastructure and providing conditions for living well.